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The Fair and Accurate Credit Transactions Act (FACTA)

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Overview

The Fair and Accurate Credit Transactions Act of 2003 (FACTA) is a federal consumer-rights law that amended the Fair Credit Reporting Act of 1970 (FCRA). Its primary purpose is to reduce the risk of identity theft by regulating how consumer account information (such as Social Security numbers) is handled. FACTA is enforced by the Federal Trade Commission (FTC), the Board of Governors of the Federal Reserve System, the Federal Deposit Insurance Corporation, the National Credit Union Administration, the Office of the Comptroller of the Currency, and the Office of Thrift Supervision.

FACTA Red Rules

The FACTA enforcement agencies promulgated Red Flag Rules in 2007 to implement FACTA. These rules require financial institutions and creditors with covered accounts to develop and implement a written Identity Theft Prevention Program designed "to detect, prevent and mitigate identity theft in connection with the opening of certain accounts or certain existing accounts," including special provisions requiring debit and credit card issuers to validate changes of customer addresses.

Under the rules, a "financial institution" is defined as:

- A state or national bank,
- A state or federal savings and loan association,
- A mutual savings bank,
- A state or federal credit union, or
- Any other person that, directly or indirectly, holds a transaction account belonging to a consumer. Transaction accounts include checking accounts, negotiable order or withdrawal accounts, savings deposits subject to automatic transfers, and share draft accounts.

A "creditor" is defined as one who falls within the definition of "creditor" under section 702 of the Equal Credit Opportunity Act (ECOA) that regularly and in the ordinary course of business:

- Obtains or uses consumer reports, directly or indirectly, in connection with a credit transaction;
- Furnishes information to consumer reporting agencies, as described in section 623 of the ECOA, in connection with a credit transaction; or
- Advances funds to or on behalf of a person, based on an obligation of the person to repay the funds or repayable from specific property pledged by or on behalf of the person.

The Red Flag Clarification Act of 2010 amended the FACTA provisions of the FCRA to clarify that the

definition of "creditor" does not include entities, such as law firms and healthcare providers, "that advance funds on behalf of a person for expenses incidental to a service provided by the creditor to that person." However, other types of creditors may be subject to the Red Flag Rule if the FACTA enforcement agency finds that the creditor has accounts that present a reasonably foreseeable risk of identity theft.

A "covered account" is defined as:

- An account that a financial institution or creditor offers or maintains primarily for personal, family, or household purposes, that involves or is designed to permit multiple payments or transactions, such as a credit card account, mortgage loan, automobile loan, margin account, cell phone account, utility account, checking account or savings account; and
- Any other account that the financial institution or creditor offers or maintains for which there is a reasonably foreseeable risk to customers or to the safety and soundness of the financial institution or creditor from identity theft, including financial, operational, compliance, reputation or litigation risks.

Identity Theft Programs

The Identity Theft Program should be appropriate for the "size and complexity of the financial institution or creditor and the nature and scope of its activities," but must include reasonable policies and procedures that:

- Identify red flags that may arise in its employees' handling of consumer data;
- Detect those red flags when they occur;
- Respond appropriately to prevent and mitigate identity theft; and
- Ensure periodic updates (including the red flags) that reflect changes concerning the risks of identity theft, including the ability of the financial institution or creditor to protect customers against identity theft.

Under the rules, a red flag is any pattern, practice or activity that indicates possible identity theft. Red flags are categorized as follows:

- Warnings from consumer reporting agencies or service providers;
- Suspicious documents;
- Suspicious personal identifying information;
- Suspicious accounts or other suspicious activity related to a covered account; and
- Notice or alerts of possible identity theft from customers, law enforcement or other persons.

In identifying red flags, companies must consider the risk factors associated with each type of covered account, methods used to open the account (by phone, online or face-to-face), account access, etc., as well as the sources of red flags.

The regulations provide examples of ways to respond to red flags once detected:

- Monitor an account for evidence of identity theft;
- Contact the customer;
- Change any passwords, security codes or other security devices that permit access to the customer's account;
- Reopen a covered account with a new account number;
- Not open a new account;
- Close an existing account;
- Not attempt to collect on an account or not sell the account to a debt collector;
- Notify law enforcement; or

- Determine that no response is warranted under the circumstance.

Identity Theft Programs must:

- Initially be approved by the financial institution or creditor's board of directors, or an appropriate committee of the board;
- Be overseen by the board, or an appropriate committee of the board, or senior management;
- Provide for appropriate training of staff; and
- Exercise appropriate oversight over service vendors.

Conclusion

FACTA requires certain financial institutions and creditors to protect consumer account information against identity theft. Its regulations include "Red Flag Rules" that mandate Identity Theft Prevention Programs to prevent and detect of identity theft. In-house counsel of financial institutions and creditors must have a good understanding of FACTA and the Red Flag Rules to serve their organizations effectively.

additional Resources

- Fair Credit Reporting Act Links and Highlights, Federal Trade Commission (2011)
- Fighting Fraud with the Red Flags Rule: A How-To Guide for Business, Federal Trade Commission (2011)
- Credit Reports and Scores, Federal Deposit Investment Corporation (2011)
- Combating Identity Theft: A Strategic Plan, Department of Justice and FTC (2007)

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